Senate



General Assembly

File No. 428

January Session, 2003

Substitute Senate Bill No. 733

Senate, April 17, 2003

The Committee on Environment reported through SEN. WILLIAMS of the 29th Dist., Chairperson of the Committee on the part of the Senate, that the substitute bill ought to pass.

AN ACT CONCERNING REVISIONS TO THE ELECTRIC RESTRUCTURING LEGISLATION.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- 1 Section 1. Subdivisions (26) and (27) of subsection (a) of section 16-1
- 2 of the general statutes are repealed and the following is substituted in
- 3 lieu thereof (*Effective July 1, 2003*):
- 4 (26) "Class I renewable energy source" means (A) energy derived
- 5 from solar power, wind power, a fuel cell, methane gas from landfills,
- 6 [or] ocean thermal power, wave or tidal power, low emission
- 7 advanced renewable energy conversion technologies, a run-of-the-
- 8 river hydropower facility provided such facility has a generating
- 9 <u>capacity of not more than five megawatts, does not cause an</u>
- appreciable change in the river flow, and begun operation after the effective date of this section, or a biomass facility, including, but not
- 12 limited to, a biomass gasification plant that utilizes land clearing
- 13 debris, tree stumps or other biomass that regenerates or the use of

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14 which will not result in a depletion of resources, provided such facility 15 begins operating on or after July 1, 1998 [,and] and such biomass is 16 cultivated and harvested in a sustainable manner, except that energy 17 derived from a biomass facility may be considered a Class I renewable 18 energy source, provided the average emission rate for such facility is 19 equal to or less than .075 pounds of nitrogen oxides per million BTU of 20 heat input for the previous calendar quarter and such biomass is 21 cultivated and harvested in a sustainable manner, or (B) any electrical 22 generation, including distributed generation, generated from a Class I 23 renewable energy source;

(27) "Class II renewable energy source" means energy derived from a trash-to-energy facility, [or] a biomass facility [that does not meet the criteria for a class I renewable energy source or a hydropower facility, provided such facility has a license issued by the Federal Energy Regulatory Commission, has been exempted from such licensure, is the subject of a license application or notice of intent to seek a license from said commission, has been found by the Commissioner of Environmental Protection to be operating in compliance with the federal Clean Water Act, or has been found by the Canadian environmental assessment agency to be operating in compliance with said agency's resource objectives provided the average emission rate for such facility is equal to or less than .15 pounds of nitrogen oxides per million BTU of heat input for the previous calendar quarter, or a run-of-the-river hydropower facility provided such facility has a generating capacity of not more than five megawatts, does not cause an appreciable change in the riverflow, and began operation prior to the effective date of this section.

Sec. 2. Subsection (a) of section 16-1 of the general statutes is amended by adding subdivision (40) as follows (*Effective July 1, 2003*):

(NEW) (40) "Distributed generation" means the generation of electricity on the premises of an end user within the transmission and distribution system including fuel cells, photovoltaic systems or small wind turbines.

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Sec. 3. Section 16-243h of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2003*):

On and after January 1, 2000, each electric supplier [, as defined in section 16-1] and any electric distribution company providing standard offer, transitional standard offer, standard service or back-up electric generation service, pursuant to section 16-244c, as amended by this act, shall give a credit for any electricity generated by a residential customer from a Class I renewable energy source or a hydropower facility. [as described in subdivision (27) of section 16-1.] The electric distribution company providing electric distribution services to such a customer shall make such interconnections necessary to accomplish such purpose. An electric distribution company, at the request of any residential customer served by such company and if necessary to implement the provisions of this section, shall provide for the installation of metering equipment that (1) measures electricity consumed by such customer from the facilities of the electric distribution company, (2) deducts from the measurement the amount of electricity produced by the customer and not consumed by the customer, and (3) registers, for each billing period, the net amount of electricity either [(i)] (A) consumed and produced by the customer, or [(ii)] (B) the net amount of electricity produced by the customer. A residential customer who generates electricity from a generating unit with a name plate capacity of more than ten kilowatts of electricity pursuant to the provisions of this section shall be assessed for the competitive transition assessment, pursuant to section 16-245g and the systems benefits charge, pursuant to section 16-245l, as amended by this act, based on the amount of electricity consumed by the customer from the facilities of the electric distribution company without netting any electricity produced by the customer. For purposes of this section, "residential customer" means a customer of a single-family dwelling or multifamily dwelling consisting of two to four units.

Sec. 4. Section 16-244c of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2003*):

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(a) (1) On and after January 1, 2000, each electric distribution company [, as defined in section 16-1,] shall make available to all customers in its service area, the provision of electric generation and distribution services through a standard offer. Under the standard offer, a customer shall receive electric services at a rate established by the Department of Public Utility Control pursuant to subdivision (2) of this subsection. Each electric distribution company shall provide electric generation services in accordance with such option to any customer who affirmatively chooses to receive electric generation services pursuant to the standard offer or does not or is unable to arrange for or maintain electric generation services with an electric supplier. [, as defined in said section 16-1.] The standard offer shall automatically terminate on January 1, 2004. [, unless extended by the General Assembly pursuant to section 74 of public act 98-28*.] While providing electric generation services under the standard offer, an electric distribution company may provide electric generation services through any of its generation entities or affiliates, provided such entities or affiliates are licensed pursuant to section 16-245, as amended by this act.

(2) Not later than October 1, 1999, the Department of Public Utility Control shall establish the standard offer for each electric distribution company, effective January 1, 2000, which shall allocate the costs of such company among electric transmission and distribution services, electric generation services, the competitive transition assessment and the systems benefits charge. The department shall hold a hearing that shall be conducted as a contested case in accordance with chapter 54 to establish the standard offer. The standard offer shall provide that the total rate charged under the standard offer, including electric transmission and distribution services, the conservation and load management program charge described in section 16-245m, as amended by this act, the renewable energy investment charge described in section 16-245n, electric generation services, the competitive transition assessment and the systems benefits charge shall be at least ten per cent less than the base rates, as defined in section 16-244a, in effect on December 31, 1996. The standard offer

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shall be adjusted to the extent of any increase or decrease in state taxes attributable to sections 12-264 and 12-265 and any other increase or decrease in state or federal taxes resulting from a change in state or federal law and shall continue to be adjusted during such period pursuant to section 16-19b. Notwithstanding the provisions of section 16-19b, the provisions of said section 16-19b shall apply to electric distribution companies. The standard offer may be adjusted, by an increase or decrease, to the extent approved by the department, in the event that (A) the revenue requirements of the company are affected as the result of changes in (i) legislative enactments other than public act 98-28**, (ii) administrative requirements, or (iii) accounting standards occurring after July 1, 1998, provided such accounting standards are adopted by entities independent of the company that have authority to issue such standards, or (B) an electric distribution company incurs extraordinary and unanticipated expenses required for the provision of safe and reliable electric service to the extent necessary to provide such service. Savings attributable to a reduction in taxes shall not be shifted between customer classes.

(3) The price reduction provided in subdivision (2) of this subsection shall not apply to customers who, on or after July 1, 1998, are purchasing electric services from an electric company or electric distribution company, as the case may be, under a special contract or flexible rate tariff, and the company's filed standard offer tariffs shall reflect that such customers shall not receive the standard offer price reduction.

[(b) On and after January 1, 2004, each electric distribution company shall serve any customer who does not or is unable to arrange for or maintain electric generation services with an electric supplier. The electric distribution company shall procure electric generation services for such customers through a competitive bidding process. An electric distribution company may procure electric generation services through any of its generation entities or affiliates, provided such entity or affiliate is the lowest qualified bidder and provided further any such entity or affiliate is licensed pursuant to section 16-245.]

(b) (1) On and after January 1, 2004, each electric distribution company shall make available to all customers in its service area, the provision of electric generation and distribution services through a transitional standard offer. Under the transitional standard offer, a customer shall receive electric services at a rate established by the Department of Public Utility Control pursuant to subdivision (2) of this subsection. Each electric distribution company shall provide electric generation services in accordance with such option to any customer who affirmatively chooses to receive electric generation services pursuant to the transitional standard offer or does not or is unable to arrange for or maintain electric generation services with an electric supplier. The transitional standard offer shall terminate on January 1, 2006. While providing electric generation services under the transitional standard offer, an electric distribution company may provide electric generation services through any of its generation entities or affiliates, provided such entities or affiliates are licensed pursuant to section 16-245, as amended by this act.

(2) Not later than October 1, 2003, the Department of Public Utility Control shall establish the transitional standard offer for each electric distribution company, effective January 1, 2004, which offer shall allocate the costs of such company among electric transmission and distribution services, electric generation services, the competitive transition assessment and the systems benefits charge. The department shall hold a hearing that shall be conducted as a contested case in accordance with chapter 54 to establish the transitional standard offer. The transitional standard offer shall provide that the cost of electric transmission and distribution services, the conservation and load management program charge described in section 16-245m, as amended by this act, the renewable energy investment charge described in section 16-245n, electric generation services, the competitive transition assessment and the systems benefits charge shall not exceed the base rates, as defined in section 16-244a, in effect on December 31, 1996. The transitional standard offer shall be adjusted to the extent of any increase or decrease in state taxes attributable to sections 12-264 and 12-265 and any other increase or decrease in state

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or federal taxes resulting from a change in state or federal law and shall continue to be adjusted during such period pursuant to section 16-19b. Notwithstanding the provisions of section 16-19b, the provisions of section 16-19b shall apply to electric distribution companies. The transitional standard offer may be adjusted, by an increase or decrease, to the extent approved by the department, in the event that (A) the revenue requirements of the company are affected as the result of changes in (i) legislative enactments other than this act or public act 98-28, (ii) administrative requirements, or (iii) accounting standards adopted after July 1, 2003, provided such accounting standards are adopted by entities that are independent of the company and which have authority to issue such standards, or (B) an electric distribution company incurs extraordinary and unanticipated expenses required for the provision of safe and reliable electric service to the extent necessary to provide such service. Savings attributable to a reduction in taxes shall not be shifted between customer classes.

- (3) The price provided in subdivision (2) of this subsection shall not apply to customers who, on or after July 1, 2003, purchase electric services from an electric company or electric distribution company, as the case may be, under a special contract or flexible rate tariff, provided the company's filed transitional standard offer tariffs shall reflect that such customers shall not receive the transitional standard offer price during the term of said contract or tariff.
- (c) (1) On and after January 1, 2006, each electric distribution company shall provide electric generation services through standard service to any customer who (A) does not arrange for or is not receiving electric generation services with an electric supplier, and (B) does not use a demand meter or has a maximum demand of less than three hundred fifty kilowatts.
- (2) Not later than October 1, 2005, and periodically as required by subdivision (3) of this subsection, but not more often than every calendar quarter, the Department of Public Utility Control shall establish the standard service price for such customers pursuant to

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subdivision (3) of this subsection. Each electric distribution company
shall recover the actual net costs of procuring and providing
generation services pursuant to this subsection, provided such
company mitigates the costs it incurs for the procurement of electric
generation services for customers who are no longer receiving service
pursuant to this subsection.

(3) (A) An electric distribution company providing electric generation services pursuant to this subsection shall mitigate the variation of the price of the service offered to its customers by procuring electric generation services contracts in the manner prescribed in a plan approved by the department. Such plan shall require that a portfolio of service contracts sufficient to meet the projected load. Such plan or bidding process shall require that the portfolio of contracts be procured in an overlapping pattern of fixed periods at such times and in such manner and duration as the department determines to be most likely to produce just, reasonable and reasonably stable retail rates while reflecting underlying wholesale market prices over time. The portfolio of contracts shall be assembled in such manner as to invite competition; guard against favoritism, improvidence, extravagance, fraud and corruption; and secure a reliable electricity supply while avoiding unusual, anomalous or excessive pricing. The portfolio of contracts procured under such plan shall be for terms of not less than six months, provided contracts for shorter periods may be procured under such conditions as the department shall prescribe to (i) ensure the lowest rates possible for end-use customers; (ii) ensure reliable service under extraordinary circumstances; and (iii) ensure the prudent management of the contract portfolio. An electric distribution company may receive a bid for an electric generation services contract from any of its generation entities or affiliates, provided such generation entity or affiliate submits its bid the business day preceding the first day on which an unaffiliated electric supplier may submit its bid and further provided the electric distribution company and the generation entity or affiliate are in compliance with the code of conduct established in section 16-244h.

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(B) The department, in consultation with the Office of Consumer Counsel, shall retain the services of a third-party entity with expertise in the area of energy procurement to oversee the initial development of the request for proposals and the bidding process conducted by an electric distribution company for the price of electric generation services offered pursuant to this subsection. Costs associated with the retention of such third-party entity shall be included in the cost of electric generation services that is included in such price. Each bidder shall submit its bid to the electric distribution company and the thirdparty entity who shall jointly review the bids and submit an overview of all bids together with a joint recommendation to the department as to the preferred bidders. The department may, within fifteen business days of submission of the overview, reject the recommendation regarding preferred bidders. In the event that the department rejects the preferred bids, the electric distribution company shall rebid the service.

(C) Subsequent to the initial procurement of contracts pursuant to subparagraph (B) of this subdivision, where an affiliate of an electric distribution company wishes to submit a contact bid for electric supply services, such affiliate shall retain the services of a third-party entity with expertise in the area of energy procurement to negotiate such contract with the electric distribution company.

(d) (1) Notwithstanding the provisions of this section regarding the price of the electric generation service for the transitional standard offer or standard service, section 16-244h or section 16-2450, the Department of Public Utility Control may, from time to time, direct an electric distribution company to offer, through another person, including, but not limited to, an electric supplier, before January 1, 2006, an alternative transitional standard offer option or, on or after January 1, 2006, an alternative standard service option. Such alternative may include, but not be limited to, an option that is comprised of electric generation services from Class I and Class II renewable energy sources that are in excess of the renewable portfolio standards established in section 16-245a, as amended by this act, or an

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option that utilizes strategies or technologies that reduce the overall consumption of electricity.

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- 288 (2) The department shall develop such alternative in a contested 289 case, in accordance with the provisions of chapter 54. The electric distribution company shall, under the supervision of the department, 290 291 subsequently conduct a bidding process in order to solicit persons to develop such alternative. The department shall determine the terms 292 293 and conditions of such alternative, including, but not limited to, the 294 minimum contract terms or the minimum percentage of electricity derived from Class I or Class II renewable energy sources. The 295 296 department may reject some or all of the bids received pursuant to the 297 bidding process.
- 298 (3) The department shall require the person that will offer such alternative to enter into such contractual or other arrangements with the distribution company in order to assure the department that the contracts resulting from the bidding process will be fulfilled.
 - (4) A person who fails to fulfill its contractual obligations resulting from this subdivision shall be subject to civil penalties, in accordance with the provisions of section 16-41, or if such person is an electric supplier, the suspension or revocation of such supplier's license, or a prohibition on the acceptance of new customers by the department, following a hearing that is conducted as a contested case, in accordance with the provisions of chapter 54.
- (e) (1) On and after January 1, 2006, an electric distribution company
 shall serve customers that may not receive standard service as the
 supplier of last resort. This subsection shall not apply to customers
 purchasing power under contracts entered into pursuant to section 16 19hh.
- 314 (2) An electric distribution company shall procure electricity to 315 provide electric generation services to such customers. The 316 Department of Public Utility Control shall determine a price for such 317 customers that reflects the full cost of providing the electricity on a

monthly basis. Each electric distribution company shall recover the actual net costs of procuring and providing electric generation services pursuant to this subsection, provided such company mitigates the costs it incurs for the procurement of electric generation services for customers that are no longer receiving service pursuant to this subsection.

- [(c)] (f) On and after January 1, 2000, and until such time the regional independent system operator implements procedures for the provision of back-up power to the satisfaction of the Department of Public Utility Control, each electric distribution company shall provide electric generation services to any customer who has entered into a service contract with an electric supplier that fails to provide electric generation services for reasons other than the customer's failure to pay for such services. Between January 1, 2000, and December 31, [2003] 2005, an electric distribution company may procure electric generation services through a competitive bidding process or through any of its generation entities or affiliates. On and after January 1, [2004] 2006, such company shall procure electric generation services through a competitive bidding process. Such company may procure electric generation services through any of its generation entities or affiliates, provided such entity or affiliate is the lowest qualified bidder and provided further any such entity or affiliate is licensed pursuant to section 16-245, as amended by this act.
- [(d)] (g) An electric distribution company is not required to be licensed pursuant to section 16-245, as amended by this act, to provide standard offer [electric generation services in accordance with subsection (a) of this section] service, transitional standard offer service or back-up electric generation [services] service prior to January 1, [2004] 2006. [, in accordance with subsection (c) of this section.]
 - [(e)] (h) The electric distribution company shall be entitled to recover reasonable costs incurred as a result of providing standard offer electric generation services pursuant to the provisions of

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subsection (a) of this section. [, the default service pursuant to subsection (b) of this section or the back-up electric generation services pursuant to subsection (c) of this section.] The provisions of this section and section 16-244a shall satisfy the requirements of section 16-19a until January 1, 2004.

- (i) Administrative costs incurred by an electric distribution company for providing transitional standard offer service, standard service, or back-up electric generation service shall be eligible for inclusion in rates pursuant to sections 16-19 and 16-19e. The department shall reopen the last rate case of each electric distribution company for the sole purpose of including such costs in their rates.
- (j) (1) In addition to its administrative costs, as compensation for providing transitional standard offer service and standard service, each electric distribution company shall receive an amount equal to five-tenths of one mill per kilowatt hour. In addition, each electric distribution company may earn compensation for mitigating the prices of the electric supply contracts, as provided in subdivisions (2) and (3) of this subsection.
 - (2) The department shall, through a contested case conducted pursuant to the provisions of chapter 54, determine an appropriate mechanism to establish an incentive plan for the procurement of long-term contracts for transitional standard offer service and standard service by the electric distribution company. The incentive plan shall be based upon a comparison of the actual average contract price for electricity compared to regional average contract price for electricity, adjusted for such variables as the department deems appropriate, including, but not limited to, locational price differences. If the actual average contract price is less than the actual regional average contract price for the previous year, the department shall divide the difference between such prices equally between ratepayers and the company. The department may, as it deems necessary, retain a third party entity with expertise in energy procurement or contracting to assist with the development of such incentive plan.

(3) Where an electric distribution company procures a short-term contract for transitional standard offer service or standard service for a price that is lower than the regional average contract price for electricity, as determined pursuant to subdivision (2) of this subsection, the department shall divide any difference between such prices equally between ratepayers and the company.

- (4) The total compensation for any electric distribution company under this subsection shall not exceed two and one-half mills per kilowatt hour for any calendar year. Revenues from such compensation shall not be included in calculating the electric distribution company's earnings for purposes of, or in determining whether its rates are just and reasonable under, sections 16-19, 16-19a and 16-19e, including an earnings sharing mechanism.
- [(f)] (k) The Department of Public Utility Control shall establish, by regulations adopted pursuant to chapter 54, [standards or procedures for an electric distribution company's procuring power and competitive bidding for purposes of subsections (b) and (c) of this section in a commercially reasonable manner and] procedures for when and how a customer is notified that his electric supplier has defaulted and of the need for the customer to choose a new electric supplier within a reasonable period of time.
- (1) (1) Notwithstanding the provisions regarding an alternative transitional standard offer or an alternative standard service relating to an option comprised of electric generation services from Class I and Class II renewable energy sources that are in excess of the renewable portfolio standards established in section 16-245a, as amended by this act, an electric distribution company providing transitional standard offer, standard service, supplier of last resort service or back-up electric generation service in accordance with this section shall comply with the renewable portfolio standards. The Department of Public Utility Control shall require a payment by any such electric distribution company that fails to comply with the portfolio standards in the amount of \$0.055 per kilowatt hour. The department shall

417 allocate such payment to the Renewable Energy Investment Fund for 418 the development of Class I renewable energy sources. Where renewable energy sources are available at a price that is less than 419 420 \$0.055, as determined by the department, and an electric distribution 421 company does not comply with the portfolio standards, the payment 422 incurred pursuant to this subsection shall not be deemed a recoverable 423 operating expense in a rate proceeding held pursuant to section 16-19. 424 Where an electric distribution company purchases renewable energy sources in order to comply with the portfolio standards at a price that 425 426 is in excess of \$0.055 per kilowatt hour, the amount of such purchase 427 that is in excess of \$0.055 per kilowatt hour shall not be deemed an operating expense in a rate proceeding held pursuant to section 16-19. 428

(2) Notwithstanding the provisions regarding an alternative transitional standard offer or an alternative standard service relating to an option comprised of electric generation services from Class I and Class II renewable energy sources that are in excess of the renewable portfolio standards, an electric distribution company providing transitional standard offer, standard service, supplier of last resort service or back-up electric generation service in accordance with this section shall, not later than July 1, 2005, July 1, 2006, and July 1, 2007, file with the Department of Public Utility Control, one or more longterm power purchase contracts comprised of no less than one-quarter of one per cent of the following year's Class I portfolio standards. On and after January 1, 2006, the cost of such contracts and the administrative costs for the procurement of such contracts shall be eligible for inclusion in rates pursuant to sections 16-19 and 16-19e, provided that such contracts are for a period of time sufficient to provide financing for such projects, but not less than fifteen years, are for projects which begin operation on or after July 1, 2003, and are for Class I power projects that receive funding from the Renewable Energy Investment Fund. The department shall reopen the last rate case of each electric distribution company for the sole purpose of including such costs in their rates. The amount of Class I power contracted under such contracts shall reduce the applicable annual Class I portfolio standards.

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Sec. 5. Section 16-244d of the general statutes is amended by adding subsections (f) and (g) as follows (*Effective July 1, 2003*):

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(NEW) (f) The Department of Public Utility Control, in consultation with the Office of Consumer Counsel, shall establish a program for the dissemination of information regarding electric suppliers. Such program shall require electric distribution companies to distribute an informational summary on electric suppliers to any new customer and to existing customers beginning on January 1, 2004, and biannually thereafter. Such informational summary shall be developed by the department and shall include, but not be limited to, the name of each licensed electric supplier, the state where the supplier is based, information on whether the supplier has active offerings for either residential or commercial and industrial consumers, the telephone number and Internet address of the supplier, and information as to whether the supplier offers electric generation services from renewable energy sources in excess of the portfolio standards pursuant to section 16-245a, as amended by this act. The department shall include pricing information in the informational summary to the extent the department determines feasible. The department shall post the informational summary in a conspicuous place on its website and provide electronic links to the website of each supplier. The department shall update the informational summary on its website on at least a quarterly basis.

(NEW) (g) The Department of Public Utility Control, in consultation with the Office of Consumer Counsel and the Consumer Education Advisory Council, shall, not later than October 1, 2003, develop a plan for the restart of the education outreach program on or before October 1, 2004, and submit, in accordance with the provisions of section 11-4a, such plan to the joint standing committee of the General Assembly having cognizance of matters relating to energy and technology.

Sec. 6. Section 16-245 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2003*):

(a) No person, no municipality and no regional water authority

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shall execute any contract relating to the sale of electric generation services to be rendered after January 1, 2000, to end use customers located in the state unless such person has been issued a license by the department in accordance with the provisions of this section. No license shall be valid before July 1, 1999.

(b) On and after January 1, 2000, no person, no municipality and no regional water authority shall sell or attempt to sell electric generation services to end use customers located in the state using the transmission or distribution facilities of an electric distribution company [, as defined in section 16-1, and no municipality and no regional water authority except as provided in section 16-245b and no person shall aggregate, broker or market the sale of electric generation services to end use customers using the transmission or distribution facilities of an electric distribution company] unless the person has been issued a license by the Department of Public Utility Control in accordance with the provisions of this section, provided an electric distribution company is not required to be licensed pursuant to this section to provide electric generation services pursuant to [subsection (a) or, prior to January 1, 2004, subsection (c) of section 16-244c, as amended by this act. On and after April 30, 2002, the Connecticut Resources Recovery Authority shall not [(1)] sell or attempt to sell electric generation services to end use customers located in the state using the transmission or distribution facilities of an electric distribution company [, as defined in section 16-1,] unless the authority has been issued a license by the Department of Public Utility Control in accordance with the provisions of this section. [, or (2) aggregate, broker or market the sale of electric generation services to end use customers using the transmission or distribution facilities of an electric distribution company except as provided in section 16-245b.] Not later than January 1, 1999, the department shall, by regulations adopted pursuant to chapter 54, develop licensing procedures. The licensing process shall begin not later than April 1, 1999.

(c) To ensure the safety and reliability of the supply of electricity in this state, the Department of Public Utility Control shall not issue a

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license unless the person, municipality, regional water authority or the Connecticut Resources Recovery Authority can demonstrate to the satisfaction of the department that [: (1) The] the person, municipality, regional water authority or the Connecticut Resources Recovery Authority has the technical, managerial and financial capability to provide electric generation services and provides and maintains a bond or other security in amount and form approved by the department, to ensure its financial responsibility and its supply of electricity to end use customers in accordance with contracts, agreements or arrangements. [; (2) the person or the entity or entities with whom the person has a contractual relationship to purchase power is in compliance with all applicable licensing requirements of the Federal Energy Regulatory Commission; (3) the person is registered with or certified by the regional independent systems operator or has a contractual relationship with one or more entities who are registered with or certified by the regional independent systems operator and is in compliance with all system rules and standards established by the regional independent systems operator; (4) the person owns or purchases such capacity and reserves as may be required by the regional independent system operator, to provide adequate electricity to all the person's customers; (5) the person's generation facilities located in North America are in compliance with regulations adopted by the Commissioner of Environmental Protection pursuant to section 22a-174j; and (6) for any generation facility within this state, the facility is in compliance with chapter 277a and state environmental laws and regulations.] A license shall be subject to periodic review on a schedule to be established by the department.

(d) An application for a license shall be filed with the Department of Public Utility Control, accompanied by a fee pursuant to subsection (e) of this section. The application shall contain such information as the department may deem relevant, including, but not limited to, the following: (1) The address of the applicant's headquarters and the articles of incorporation, as filed with the state in which the applicant is incorporated; (2) the address of the applicant's principal office in the state, [and] if any, or the address of the applicant's agent for service in

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the state; (3) the toll-free telephone number for customer service; (4) information about the applicant's corporate structure, including names and financial statements, as appropriate, concerning corporate affiliates; (5) a disclosure of whether the applicant or any of the [applicant is] applicant's corporate affiliates or officers have been or are currently under investigation for violation of any consumer protection law or regulation to which it is subject, either in this state or in another state; (6) a copy of its standard service contract; [(7) an attestation that it is subject to chapters 208, 212, 212a and 219, as applicable, and that it shall pay all taxes it is subject to in this state; and (8)] and (7) a scope of service plan which sets forth, among other things, a description of the geographic area the applicant plans to serve.

- (e) The application fee shall include the costs to investigate and administer the licensing procedure and shall be commensurate with the level of investigation necessary, as determined by regulations adopted by the Department of Public Utility Control.
- (f) Not more than thirty days after receiving an application, the Department of Public Utility Control shall notify the applicant whether the application is complete or whether the applicant must submit additional information. The department shall grant or deny a license application [, after notice and a hearing,] not more than ninety days after receiving all information required of an applicant. [Any hearing shall be conducted as a contested case in accordance with chapter 54.] The department shall hold a public hearing on an application upon the request of any interested party.
- (g) [The Department of Public Utility Control shall require, as] As conditions of [a license,] continued licensure, in addition to the requirements of subsection (c) of this section, a licensee shall ensure that: (1) The [supplier] licensee complies with the National Labor Relations Act and regulations, if applicable; (2) the [supplier] licensee complies with the Connecticut Unfair Trade Practices Act and applicable regulations; (3) each generating facility operated by or

under long-term contract to the [supplier] licensee complies with regulations adopted by the Commissioner of Environmental Protection, pursuant to section 22a-174j; (4) the [supplier] licensee complies with the portfolio standards, pursuant to section 16-245a, as amended by this act; (5) the licensee is a member of the New England Power Pool or its successor or has a contractual relationship with one or more entities who are members of the New England Power Pool or its successor and the [supplier] licensee complies with the [system] rules of the regional independent system operator and standards and any other reliability guidelines of the regional independent systems operator; (6) the [supplier] licensee agrees to cooperate with the department and other electric suppliers [, as defined in section 16-1,] in the event of an emergency condition that may jeopardize the safety and reliability of electric service; (7) the [supplier] licensee complies with the code of conduct established pursuant to section 16-244h; [and] (8) for a license to a participating municipal electric utility, the [supplier] licensee provides open and nondiscriminatory access [of] to its distribution facilities to other licensed electric suppliers; (9) the licensee or the entity or entities with whom the licensee has a contractual relationship to purchase power is in compliance with all applicable licensing requirements of the Federal Energy Regulatory Commission; (10) each generating facility operated by or under longterm contract to the licensee complies with chapter 277a and state environmental laws and regulations; (11) the licensee complies with the renewable portfolio standards established in section 16-245a, as amended by this act; and (12) the licensee acknowledges that it is subject to chapters 208, 212, 212a and 219, as applicable, and the licensee pays all taxes it is subject to in this state. Also as a condition of a license, the department shall prohibit each [supplier] licensee from declining to provide service to customers for the reason that the customers are located in economically distressed areas. The department may establish additional reasonable conditions to assure that all retail customers will continue to have access to electric generation services.

(h) The department shall maintain regular communications with the

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regional independent system operator to effectuate the provisions of this section and to ensure that an adequate, safe and reliable supply of electricity is available.

- (i) Each licensee shall, at such times as the department requires but not less than annually, submit to the Department of Public Utility Control, on a form prescribed by the department, an update of information the department deems relevant. Each licensee shall notify the department at least ten days before: (1) A change in corporate structure that affects the licensee; (2) a change in the scope of service, as provided in the [supplier's] <u>licensee's</u> scope of service plan submitted to the department as part of the application process; and (3) any other change the department deems relevant.
- (j) No license may be transferred without the prior approval of the department. The department may assess additional licensing fees to pay the administrative costs of reviewing a request for such transfer.
- [(k) An electric aggregator shall not be subject to the provisions of subdivisions (2) to (6), inclusive, of subsection (c) of this section and subdivisions (4) and (5) of subsection (g) of this section.]
 - [(l)] (k) Any [person] <u>licensee</u> who fails to comply with a license condition or who violates any provision of this section, except for the renewable portfolio standards contained in subsection (g) of this section, shall be subject to [sanctions] <u>civil penalties</u> by the Department of Public Utility Control in accordance with section 16-41, [which may include, but are not limited to,] <u>or</u> the suspension or revocation of such license or a prohibition on accepting new customers <u>by the Department</u> of Public Utility Control following a hearing that is conducted as a contested case in accordance with chapter 54. Notwithstanding the provisions regarding an alternative transitional standard offer or an alternative standard service relating to an option comprised of electric generation services from Class I and Class II renewable energy sources that are in excess of the renewable portfolio standards, on or after January 1, 2005, the department shall require a payment by any licensee that fails to comply with the renewable

655 portfolio standards in accordance with subsection (g) of this section in

- 656 the amount of \$0.055 per kilowatt hour. The department shall allocate
- 657 such payment to the Renewable Energy Investment Fund for the
- development of Class I renewable energy sources.
- 659 (l) (1) An electric aggregator shall not be subject to the provisions of subsections (a) to (k), inclusive, of this section.
- 661 (2) No electric aggregator shall negotiate a contract for the purchase 662 of electric generation services from an electric supplier unless such aggregator has (A) obtained a certificate of registration from the 663 Department of Public Utility Control in accordance with this 664 665 subsection, or (B) in the case of a municipality, regional water 666 authority and the Connecticut Resources Recovery Authority, 667 registered in accordance with section 16-245b. An electric aggregator 668 that was licensed pursuant to this section prior to the effective date of this section shall receive a certificate of registration on the effective 669
- date of this section.

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(3) An application for a certificate of registration shall be filed with the department, accompanied by a fee as determined by the department. The application shall contain such information as the department may deem relevant, including, but not limited to, the following: (A) The address of the applicant's headquarters and the articles of incorporation, if applicable, as filed with the state in which the applicant is incorporated; (B) the address of the applicant's principal office in the state, if any, or the address of the applicant's agent for service in the state; (C) the toll-free or in-state telephone number of the applicant; (D) information about the applicant's corporate structure, if applicable, including financial names and financial statements, as relevant, concerning corporate affiliates; (E) disclosure of whether the applicant or any of the applicant's corporate affiliates or officers, if applicable, have been or are currently under investigation for violation of any consumer protection law or regulation to which it is subject, either in this state or in another state. Each registered electric aggregator shall update the information

688 contained in this subdivision of this subsection as necessary.

(4) Not more than thirty days after receiving an application for a certificate of registration, the department shall notify the applicant whether the application is complete or whether the applicant must submit additional information. The department shall grant or deny the application for a certificate of registration not more than ninety days after receiving all information required of an applicant. The department shall hold a public hearing on an application upon the request of any interested party.

- (5) As a condition for maintaining a certificate of registration, the registered electric aggregator shall ensure that, where applicable, it complies with the National Labor Relations Act and regulations, if applicable, and it complies with the Connecticut Unfair Trade Practices Act and applicable regulations.
- (6) Any registered electric aggregator that fails to comply with a registration condition or who violates any provision of this section shall be subject to civil penalties by the Department of Public Utility Control in accordance with the procedures contained in section 16-41, or the suspension or revocation of such registration, or a prohibition on accepting new customers by the department following a hearing that is conducted as a contested case in accordance with the provisions of chapter 54.
- Sec. 7. Section 16-245a of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2003*):
 - [(a) To be licensed under section 16-245, an applicant for a license shall demonstrate to the satisfaction of the Department of Public Utility Control that not less than one-half of one per cent of its total electricity output shall be generated from Class I renewable energy sources and an additional five and one-half per cent of the total output shall be from Class I or Class II renewable energy sources. On and after July 1, 2001, not less than three-fourths of one per cent of the total output of any such supplier shall be generated from Class I renewable

energy sources and an additional five and one-half per cent of the total output shall be from Class I or Class II renewable energy sources.]

722 (a) (1) On and after July 1, [2002,] 2003, an electric supplier shall 723 demonstrate to the satisfaction of the Department of Public Utility 724 Control that not less than one per cent of [such output] its total 725 <u>electricity output</u> shall be generated from Class I renewable energy 726 sources and an additional five and one-half per cent of the total output 727 shall be from Class I or Class II renewable energy sources. On and after 728 [July 1, 2003,] January 1, 2004, an electric supplier and an electric 729 distribution company providing transitional standard pursuant to 730 section 16-244c, as amended by this act, offer shall demonstrate that 731 not less than [one and] one-half per cent of [such output] the total 732 output or services of such supplier or distribution company shall be 733 generated from Class I renewable energy sources and an additional 734 five and one-half per cent of the total output or services shall be from 735 Class I or Class II renewable energy sources. On and after [July 1, 2004] 736 January 1, 2005, not less than [two] one per cent of the total output or 737 services of any such supplier or distribution company shall be 738 generated from Class I renewable energy sources and an additional 739 [six] three per cent of the total output or services shall be from Class I 740 or Class II renewable energy sources. On and after [July 1, 2005,] 741 January 1, 2006, an electric supplier and an electric distribution 742 company providing standard service or supplier of last resort service, 743 pursuant to section 16-244c, as amended by this act, shall demonstrate 744 that not less than two [and one-half] per cent of the total output or 745 services of any such supplier or distribution company shall be 746 generated from Class I renewable energy sources and an additional 747 [six] three per cent of the total output or services shall be from Class I 748 or Class II renewable energy sources. On and after [July 1, 2006] 749 January 1, 2007, not less than three and one-half per cent of the total 750 output or services of any such supplier or distribution company shall 751 be generated from Class I renewable energy sources and an additional 752 [six] three per cent of the total output or services shall be from Class I 753 or Class II renewable energy sources. On and after [July 1, 2007] 754 January 1 2008, not less than [four] five per cent of the total output or

755 services of any such supplier or distribution company shall be 756 generated from Class I renewable energy sources and an additional 757 [six] three per cent of the total output or services shall be from Class I 758 or Class II renewable energy sources. On and after [July 1, 2008] 759 January 1, 2009, not less than [five] six per cent of the total output or 760 services of any such supplier or distribution company shall be 761 generated from Class I renewable energy sources and an additional 762 [six] three per cent of the total output or services shall be from Class I 763 or Class II renewable energy sources. On and after [July 1, 2009] 764 January 1, 2010, not less than [six] seven per cent of the total output or 765 services of any such supplier or distribution company shall be 766 generated from Class I renewable energy sources and an additional 767 [seven] three per cent of the total output or services shall be from Class I or Class II renewable energy sources. [An electric supplier may 768 769 satisfy the requirements of this subsection by participating in a 770 renewable energy trading program approved by the state. Any 771 supplier who provides electric generation services solely from a Class 772 II renewable energy source shall not be required to comply with the 773 provisions of this section.]

774 (2) An electric supplier or electric distribution company may satisfy 775 the requirements of this subsection by (A) purchasing Class I or Class 776 II renewable energy sources within the jurisdiction of the regional 777 independent system operator, the New York Independent System 778 Operator, or its successor organization as approved by the Federal 779 Energy Regulatory Commission, or the following members of the PJM 780 Interconnection, LLC, or its successor organization as approved by the 781 Federal Energy Regulatory Commission, provided the department determines such states have a renewable portfolio requirement that is 782 783 comparable to this section: Pennsylvania, New Jersey, Maryland, and 784 Delaware; or (B) by participating in a renewable energy trading 785 program within said jurisdictions as approved by the Department of 786 Public Utility Control.

(3) Any supplier who provides electric generation services solely from a Class II renewable energy source shall not be required to

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comply with the provisions of this section.

(b) An [applicant's demonstration] <u>electric supplier or an electric distribution company shall base its demonstration</u> of generation sources, as required under subsection (a) of this section [, shall be based] on historical data, which may consist of data filed with the regional independent system operator.

- (c) (1) A supplier or an electric distribution company may make up any deficiency within its generation service portfolio within the first three months of a calendar year or as otherwise provided by generation information system operating rules approved by New England Power Pool or its successor to meet the generation source requirements of subsection (a) of this section for the previous year.
- (2) No such supplier or electric distribution company shall receive credit for the current calendar year for generation from renewable energy sources pursuant to this section where such supplier or distribution company receives credit for the same year pursuant to subdivision (1) of this subsection.
- [(c)] (d) The department [may] shall adopt regulations, [pursuant to] in accordance with the provisions of chapter 54, to implement the provisions of this section.
- Sec. 8. Subsection (a) of section 16-245l of the general statutes, as amended by section 3 of public act 02-64, is repealed and the following is substituted in lieu thereof (*Effective January 1*, 2004):
 - (a) The Department of Public Utility Control shall establish and each electric distribution company shall collect a systems benefits charge to be imposed against all end use customers of each electric distribution company beginning January 1, 2000. The department shall hold a hearing that shall be conducted as a contested case in accordance with chapter 54 to establish the amount of the systems benefits charge. The department may revise the systems benefits charge or any element of said charge as the need arises. The systems benefits charge shall be

used to fund (1) the expenses of the public education outreach program developed under [subsection (a)] subsections (a), (f) and (g) of section 16-244d, as amended by this act, other than expenses for department staff, (2) the reasonable and proper expenses of the education outreach consultant pursuant to subsection (d) of section 16-244d, (3) the cost of hardship protection measures under sections 16-262c and 16-262d and other hardship protections, including but not limited to, electric service bill payment programs, funding and technical support for energy assistance, fuel bank and weatherization programs and weatherization services, (4) the payment program to offset tax losses described in section 12-94d, (5) any sums paid to a resource recovery authority pursuant to subsection (b) of section 16-243e, (6) low income conservation programs approved by the Department of Public Utility Control, (7) displaced worker protection costs, (8) unfunded storage and disposal costs for spent nuclear fuel generated before January 1, 2000, approved by the appropriate regulatory agencies, (9) postretirement safe shutdown and site protection costs that are incurred in preparation for decommissioning, (10) decommissioning fund contributions, and (11) legal, appraisal and purchase costs of a conservation or land use restriction and other related costs as the department in its discretion deems appropriate, incurred by a municipality on or before January 1, 2000, to ensure the environmental, recreational and scenic preservation of any reservoir located within this state created by a pump storage hydroelectric generating facility. As used in this subsection, "displaced worker protection costs" means the reasonable costs incurred, prior to January 1, 2008, by an electric supplier, exempt wholesale generator, electric company, [or] an operator of a nuclear power generating facility in this state or a generation entity or affiliate arising from the dislocation of any employee other than an officer, provided such dislocation is a result of restructuring of (A) the electric generation market and such dislocation occurs on or after July 1, 1998, or (B) the closing of a Title IV source or an exempt wholesale generator, as defined in 15 USC 79z-5a, on or after January 1, 2004, as a result of such source's failure to meet requirements imposed as a result of sections 22a-197 and 22a-198

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and this section or those Regulations of Connecticut State Agencies adopted by the Department of Environmental Protection, as amended from time to time, in accordance with Executive Order Number 19, issued on May 17, 2000; and provided further such costs result from either the execution of agreements reached through collective bargaining for union employees or from the company's or entity's or affiliate's programs and policies for nonunion employees. "Displaced worker protection costs" includes costs incurred or projected for severance, retraining, early retirement, outplacement, coverage for surviving spouse insurance benefits and related expenses. "Displaced worker protection costs" does not include those costs included in determining a tax credit pursuant to section 12-217bb.

- Sec. 9. Subsection (d) of section 16-245m of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July* 1, 2003):
 - (d) (1) The Energy Conservation Management Board shall advise and assist the electric distribution companies in the development and implementation of a comprehensive plan, which plan shall be approved by the Department of Public Utility Control, to implement cost-effective energy conservation programs and market transformation initiatives. Each program contained in the plan shall be reviewed by the electric distribution company and either accepted or rejected by the Energy Conservation Management Board prior to submission to the department for approval.
 - (2) Programs included in the plan shall be screened through cost-effectiveness testing which compares the value and payback period of program benefits to program costs to ensure that programs are designed to obtain energy savings whose value is greater than the costs of the programs. Cost-effectiveness testing shall utilize available information obtained from real-time monitoring systems to ensure accurate validation and verification of energy use. Program cost-effectiveness shall be reviewed annually, or otherwise as is practicable. If a program is determined to fail the cost-effectiveness test as part of

the review process, it shall either be modified to meet the test or shall be terminated. On or before January 31, 2001, and annually thereafter until January 31, 2006, the board shall provide a report to the joint standing committees of the General Assembly having cognizance of matters relating to energy and the environment which documents expenditures, fund balances and evaluates the cost-effectiveness of such programs conducted in the preceding year.

- (3) [Such programs] Programs included in the plan may include, but not be limited to: [(1)] (A) Conservation and load management programs; [(2)] (B) research, development and commercialization of products or processes which are more energy-efficient than those generally available; [(3)] (C) development of markets for such products and processes; [(4)] (D) support for energy use assessment, <u>real-time</u> monitoring systems, engineering studies and services related to new construction or major building renovation; [(5)] (E) the design, manufacture, commercialization and purchase of energy-efficient appliances and heating, air conditioning and lighting devices; [(6)] (F) program planning and evaluation; and [(7)] (G) public education regarding conservation. Such support may be by direct funding, manufacturers' rebates, sale price and loan subsidies, leases and promotional and educational activities. Any other expenditure by the collaborative shall be limited to retention of expert consultants and reasonable administrative costs provided such consultants shall not be employed by, or have any contractual relationship with, an electric distribution company. Such costs shall not exceed five per cent of the total revenue collected from the assessment.
- 914 Sec. 10. Subsection (a) of section 16-245n of the general statutes is 915 repealed and the following is substituted in lieu thereof (*Effective July* 916 1, 2003):
 - (a) For purposes of this section, "renewable energy" means solar energy, wind, ocean thermal energy, wave or tidal energy, fuel cells, landfill gas, hydrogen production and hydrogen conversion technologies, and low emission advanced biomass conversion

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technologies and other energy resources and emerging technologies which have significant potential for commercialization and which do not involve the combustion of coal, petroleum or petroleum products, municipal solid waste or nuclear fission.

- 925 Sec. 11. Subsection (d) of section 6-245n of the general statutes is 926 repealed and the following is substituted in lieu thereof (*Effective July* 927 1, 2003):
- 928 (d) The chairperson of the board of directors of Connecticut 929 Innovations, Incorporated, shall convene a Renewable Energy 930 Investments Advisory Committee to assist Connecticut Innovations, 931 Incorporated, in matters related to the Renewable Energy Investment 932 Fund, including, but not limited to, development of a comprehensive 933 plan and expenditure of funds. The advisory committee shall include 934 not more than twelve individuals with knowledge and experience in 935 matters related to the purpose and activities of said fund. The advisory 936 committee shall consist of the following members: (1) One person with 937 expertise regarding renewable energy resources appointed by the 938 speaker of the House of Representatives; (2) one person representing a 939 state or regional organization primarily concerned with environmental 940 protection appointed by the president pro tempore of the Senate; (3) 941 one person with experience in business or commercial investments 942 appointed by the majority leader of the House of Representatives; (4) 943 one person representing a state or regional organization primarily 944 concerned with environmental protection appointed by the majority 945 leader of the Senate; (5) one person with experience in business or 946 commercial investments appointed by the minority leader of the 947 House of Representatives; (6) one person with experience in business 948 or commercial investments appointed by the minority leader of the 949 Senate; (7) two state officials with experience in matters relating to 950 energy policy and one person with expertise regarding renewable 951 energy resources appointed by the Governor; and (8) three persons 952 with experience in business or commercial investments appointed by 953 the board of directors of Connecticut Innovations, Incorporated. The 954 advisory committee shall issue annually a report to such chairperson

reviewing the activities of the fund in detail and shall provide a copy of such report to the joint standing committee of the General Assembly having cognizance of matters relating to energy, the Department of Public Utility Control and the Office of Consumer Counsel.

- 959 Sec. 12. Subsection (a) of section 16-2450 of the general statutes is 960 repealed and the following is substituted in lieu thereof (*Effective July* 961 1, 2003):
- 962 (a) To protect a customer's right to privacy from unwanted 963 solicitation, each electric company or electric distribution company [, 964 as defined in section 16-1,] as the case may be, shall distribute to each 965 customer a form approved by the Department of Public Utility Control 966 which the customer shall submit to [his] the customer's electric or 967 electric distribution company in a timely manner if [he] the customer 968 does not want [his] the customer's name, address, telephone number 969 and rate class to be released to electric suppliers. [, as defined in said 970 section 16-1.] On and after July 1, 1999, each electric or electric 971 distribution company, as the case may be, shall make available to all 972 electric suppliers customer names, addresses, telephone numbers, if 973 known, and rate class, unless the electric company or electric 974 distribution company has received a form from a customer requesting 975 that such information not be released. Additional information about a 976 customer for marketing purposes shall not be released to any electric 977 supplier unless a customer [signs a release which shall be made 978 available by the department consents to a release by one of the 979 following: (1) An independent third-party telephone verification; (2) 980 receipt of a written confirmation received in the mail from the 981 customer after the customer has received an information package 982 confirming any telephone agreement; (3) the customer signs a 983 document fully explaining the nature and effect of the release; or (4) 984 the customer's consent is obtained through electronic means, 985 including, but not limited to, a computer transaction.
 - Sec. 13. Subsection (e) of section 16-2450 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July*

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(e) Each electric supplier shall, prior to the initiation of electric generation services, provide the potential customer with a written notice describing the rates, information on air emissions and resource mix of generation facilities operated by and under long-term contract to the supplier, terms and conditions of the service, and a notice describing the customer's right to cancel the service, as provided in this section. No electric supplier shall provide electric generation services unless the customer has signed a service contract or consents to such services [pursuant to section 16-245s] by one of the following: (1) An independent third-party telephone verification; (2) receipt of a written confirmation received in the mail from the customer after the customer has received an information package confirming any telephone agreement; (3) the customer signs a document fully explaining the nature and effect of the initiation of the service; or (4) the customer's consent is obtained through electronic means, including, but not limited to, a computer transaction. A customer shall, until midnight of the third business day after the day on which the customer enters into a service agreement, have the right to cancel a contract for electric generation services entered into with an electric supplier.

Sec. 14. Section 16-245p of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2003*):

(a) [Upon being issued a license pursuant to section 16-245, an] An electric supplier and an electric distribution company providing standard service or back-up electric generation service, pursuant to section 16-244c, as amended by this act, shall submit information to the Department of Public Utility Control that the department, after consultation with the Consumer Education Advisory Council, established under section 16-244d, determines will assist customers in making informed decisions when choosing an electric supplier, including, but not limited to, the information provided in subsection (b) of this section. Each supplier or electric distribution company providing standard service or back-up electric generation service,

pursuant to section 16-244c, as amended by this act, shall submit, on a form prescribed by the department, quarterly reports containing information on rates and any other information the department deems relevant, including, but not limited to, any change in the information as required by the department. After the department has received the information required pursuant to this subsection, the supplier shall be eligible to receive customer marketing information from electric or electric distribution companies, as provided in section 16-245o, as amended by this act.

(b) The Department of Public Utility Control shall maintain and make available to customers upon request, a list of electric aggregators and the following information about each electric supplier [, as defined in section 16-1] and each electric distribution company providing standard service or back-up electric generation service, pursuant to section 16-244c, as amended by this act: (1) Rates and charges; [provided by an electric supplier;] (2) applicable terms and conditions of a contract for electric generation services; [provided by an electric supplier;] (3) the percentage of [each supplier's] the total electric output derived from each of the categories of energy sources provided in subsection (e) of section 16-244d, the total emission rates [at which each facility operated by or under long-term contract to the electric supplier emits] of nitrogen oxides, sulfur oxides, carbon dioxide, carbon monoxide, particulates, heavy metals and other wastes the disposal of which is regulated under state or federal law at the facilities operated by or under long-term contract to the electric supplier or providing electric generation services to an electric distribution company providing standard service or back-up electric generation service, pursuant to section 16-244c, as amended by this act, and the analysis of the environmental characteristics of each such category of energy source prepared pursuant to subsection (e) of said section 16-244d and to the extent such information is unknown, the estimated percentage of the [electric supplier's] total electric output for which such information is unknown, along with the word "unknown" for that percentage; (4) a record of customer complaints and the disposition of each complaint; and (5) any other information the

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department determines will assist customers in making informed decisions when choosing an electric supplier. The department shall update the information at least quarterly. The department shall put such information in a standard format so that a customer can readily understand and compare the services provided by each electric supplier.

- Sec. 15. Section 16-245s of the general statutes is amended by adding subsection (d) as follows (*Effective July 1, 2003*):
- 1064 (NEW) (d) The Department of Public Utility Control shall adopt 1065 regulations, in accordance with the provisions of chapter 54, to address 1066 abusive switching practices by suppliers.
- Sec. 16. Subsection (a) of section 16-41 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July* 1, 2003):
 - (a) Each (1) public service company and its officers, agents and employees, (2) electric supplier or person providing electric generation services without a license in violation of section 16-245, and its officers, agents and employees, (3) person, including, but not limited to, an electric supplier, providing an alternative transitional standard offer or an alternative standard service pursuant to section 16-244c, as amended by this act, (4) certified telecommunications provider or person providing telecommunications services without authorization pursuant to sections 16-247f to 16-247h, inclusive, and its officers, agents and employees, [(4)] (5) person, public agency or public utility, as such terms are defined in section 16-345, subject to the requirements of chapter 293, [(5)] (6) person subject to the registration requirements under section 16-258a, and [(6)] (7) company, as defined in section 16-49, shall obey, observe and comply with all applicable provisions of this title and each applicable order made or applicable regulations adopted by the Department of Public Utility Control by virtue of this title so long as the same remains in force. Any such company, electric supplier, certified telecommunications provider, person, any officer, agent or employee thereof, public agency or public utility which the

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department finds has failed to obey or comply with any such provision of this title, order or regulation shall be fined by order of the department in accordance with the penalty prescribed for the violated provision of this title or, if no penalty is prescribed, not more than ten thousand dollars for each offense except that the penalty shall be a fine of not more than forty thousand dollars for failure to comply with an order of the department made in accordance with the provisions of section 16-19 or 16-247k or within thirty days of such order or within any specific time period for compliance specified in such order. Each distinct violation of any such provision of this title, order or regulation shall be a separate offense and, in case of a continued violation, each day thereof shall be deemed a separate offense. Each such penalty and any interest charged pursuant to subsection (g) or (h) of section 16-49 shall be excluded from operating expenses for purposes of rate-making.

Sec. 17. (*Effective from passage*) (a) The Department of Public Utility Control may, by a vote of four commissioners, as defined in section 16-1 of the general statutes, as amended by this act, determine that the provision of safe or adequate electric or natural gas service requires additional facilities or property ancillary to such service.

(b) Upon such determination, the department may develop and publish a request-for-proposal in order to solicit proposals for the provision of such additional facilities or property, subject to the terms and conditions the department determines will best serve the interests of the public. The department shall develop guidelines for conducting such request-for-proposal process that are designed to ensure fairness and full participation by all qualified responders. Nothing in this subsection shall be construed to prohibit a public service company, as defined in section 16-1 of the general statutes, as amended by this act, from responding to a request-for-proposal pursuant to this section, provided that such company is considered by the department in a manner that neither advantages nor disadvantages such company as compared with any other person responding to such request-for-proposal.

(c) Except as provided in subsection (e) of this section, the department shall consider all proposals received in response to a request-for-proposal in a contested case proceeding in accordance with the provisions of chapter 54 of the general statutes. The department may negotiate for terms and conditions necessary to conclude a transaction with one or more persons responding to a request-for-proposal after notice to all entities responding to such request-for-proposal. A decision of the department to conclude a transaction with one or more persons shall constitute a final decision under the provisions of chapter 54 of the general statutes.

- (d) Notwithstanding the provisions of this section, the department may, with the concurrence of not less than four commissioners, determine that an emergency condition exists that immediately threatens the provision of safe or adequate electric or natural gas service. Such determination shall be made in writing and shall state the reasons therefore. Such determination shall be published in the manner of a final decision within two business days after such determination. Upon such determination, the department may establish an abbreviated process, giving consideration to safeguards to protect due process and ensure fair consideration, to remedy said emergency condition. Such remedy shall not extend beyond a period of sixty days. Where the department determines there is a need for a remedy for said emergency condition beyond the sixty-day period, the department shall issue a request-for-proposal pursuant to subsection (b) of this section in order to address such need.
- (e) A public service company that incurs costs in providing services pursuant to this section may recover such costs as an operating expense in a rate proceeding held pursuant to section 16-19 of the general statutes.
- (f) Nothing in this section shall be construed to relieve an electric distribution company or a gas company from any responsibilities that they may otherwise have with respect to the reliability of their respective systems. Nothing in this section be construed to allow an

electric distribution company to own or operate an electric generating facility.

Sec. 18. (*Effective from passage*) Not later than July 1, 2003, the Department of Public Utility Control shall open a docket to review and adopt generation interconnection protocols. If the Institute of Electrical and Electronics Engineers, or its successor, has adopted such protocols, then the department shall adopt such protocols.

Sec. 19. (Effective from passage) On or before January 1, 2005, the department shall initiate a contested case proceeding, in accordance with the provisions of chapter 54 of the general statutes, to examine the state of competition in the retail provision of electric generation services. The department shall examine factors associated with a competitive market place, including, but not limited to, (1) the number of electric suppliers providing electric generation services to end-use customers in this state; (2) the number of electric suppliers actively marketing new end-use customers; (3) for each electric distribution company, the number of end-use customers receiving electric generation services as part of the transitional standard offer established pursuant to section 16-244c of the general statutes, as amended by this act, as a percentage of the number of customers of each electric distribution company; (4) for each electric distribution company, the number of end-use customers receiving electric generation services from an electric supplier, as a percentage of the number of customers of each electric distribution company; (5) the number of end-use customers who have executed a contract with an electric supplier and who have returned to the standard offer or to the transitional standard offer established pursuant to section 16-244c, as amended by this act; and (6) any other factors the department may deem relevant. In its final decision in such case, the department shall make recommendations regarding the protection of ratepayers from excessive rate fluctuations and the development of the market place for the competitive provision of retail electric generation services. The department shall submit a copy of its final decision in such case to the joint standing committee of the General Assembly having cognizance

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of matters relating to energy and public utilities no later than January 1191 1, 2005.

Sec. 20. Section 16-244 of the general statutes is amended by adding subdivision (13) as follows (*Effective July 1, 2003*):

(NEW) (13) It is in the interest of the state for electric distribution companies to have the necessary financial resources to, on a timely basis, efficiently, safely and reliably carry out their service obligations, which obligations include, but are not limited to, the necessary investment and maintenance to improve and modernize its distribution facilities, the maintenance of high levels of distribution reliability, and the training, maintenance, and replacement, when necessary, of a highly skilled and reasonably compensated workforce.

Sec. 21. (*Effective July 1, 2003*) Section 16-6c of the general statutes is repealed.

This act shall take effect as follows:		
Section 1	July 1, 2003	
Sec. 2	July 1, 2003	
Sec. 3	July 1, 2003	
Sec. 4	July 1, 2003	
Sec. 5	July 1, 2003	
Sec. 6	July 1, 2003	
Sec. 7	July 1, 2003	
Sec. 8	January 1, 2004	
Sec. 9	July 1, 2003	
Sec. 10	July 1, 2003	
Sec. 11	July 1, 2003	
Sec. 12	July 1, 2003	
Sec. 13	July 1, 2003	
Sec. 14	July 1, 2003	
Sec. 15	July 1, 2003	
Sec. 16	July 1, 2003	
Sec. 17	from passage	
Sec. 18	from passage	
Sec. 19	from passage	

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Sec. 20	July 1, 2003
Sec. 21	July 1, 2003

ET Joint Favorable Subst. C/R ENV

ENV Joint Favorable

The following fiscal impact statement and bill analysis are prepared for the benefit of members of the General Assembly, solely for the purpose of information, summarization, and explanation, and do not represent the intent of the General Assembly or either House thereof for any purpose:

OFA Fiscal Note

State Impact:

Agency Affected	Fund-Type	FY 04 \$	FY 05 \$
Public Utility Control, Dept.;	CC&PUCF - See	See Below	See Below
Consumer Counsel	Below		

Note: CC&PUCF=Consumer Counsel and Public Utility Control Fund

Municipal Impact:

Municipalities	Effect	FY 04 \$	FY 05 \$
Various Municipalities	See Below	See Below	See Below

Explanation

The bill revises the electric restructuring laws, by specifically extending the requirement that standard offer services be provided to certain customers at a maximum increase of 10%. While there would be no fiscal impact to state agencies, passage of the bill would result in a significant cost to both the state and municipalities as consumers. The state spends approximately \$80 - \$100 million on total utility costs. Approximately, one-third is attributable to electricity.

The bill also does the following: (1) modifies the requirement that utilities provide default service to certain customers at the end of the standard offer service requirement; (2) entitles utility companies to receive a procurement fee and to include actual administrative costs in their rates; and (3) permits DPUC to require companies to provide an alternative to transitional standard offer and service. While all of the above would result in greater responsibilities for the Department of Public Utility Control (DPUC) and the Office of Consumer Counsel (OCC), it is anticipated that additional resources would not be required.

The bill also makes revisions to the renewable portfolio standard which requires electric suppliers to obtain part of their power from renewable resources. Passage of this portion of the bill would not result in a fiscal impact to the state. However, any increase in the Renewable Energy Investment Fund (REIF), administered by the Connecticut Innovations Inc. and attributable to potential payments required in the bill for failure to comply with portfolio standards, would depend upon the range of payment set by the DPUC. This is unknown at this time. The REIF fund balance as of March 2002 was \$4 million including commitments. Revenue in FY01 was approximately \$15 million and revenue is anticipated to be \$22 million in FY 03.

In addition, the bill modifies certain supplier licensing and registration requirements. Passage of this portion of the bill would result in a revenue gain that would also be dependent upon the amount set by DPUC.

Finally the bill does the following: (1) requires utilities to provide DPUC and consumers with certain educational information; (2) makes a number of changes involving certain standards and regulations; and (3) allows DPUC to issue requests for proposal for the building of new facilities to ensure adequate service delivery. Passage of these portions of the bill is not expected to result in any impact to the state.

OLR Bill Analysis

sSB 733

AN ACT CONCERNING REVISIONS TO THE ELECTRIC RESTRUCTURING LEGISLATION

SUMMARY:

This bill revises the electric restructuring law, particularly those provisions requiring electric utilities to provide service to customers who do not choose a competitive supplier. It extends, for two years, the requirement that they provide standard offer service (renamed transitional standard offer service) to such customers and increases the maximum rate that they can charge by 10%.

The bill modifies the requirement that utilities provide default service to such customers after the standard offer service requirement ends. It establishes separate pricing rules for such service provided to (1) small and medium sized customers, and (2) large customers. It requires the utilities to procure power for the small and medium sized customers in a way that mitigates rapid changes in electricity prices.

The bill entitles the utilities to receive a procurement fee for providing their transitional standard offer service and the default service (renamed standard service) they provide to customers to small and medium size who do not choose a supplier. It also entitles them to their actual administrative costs in providing these services, as well as the back up service they are required to provide by law to customers whose supplier fails them. It requires the Department of Public Utility Control (DPUC) to reopen the utilities' most recent rate case to include the administrative costs in their rates.

Under the bill, DPUC can require a utility to offer, through a third party, an alternative to transitional standard offer service and standard service, for example an alternative that includes more renewable energy than is required by law.

The law requires electric suppliers to obtain part of their power from renewable resources. This provision is known as the renewable portfolio standard (RPS). The bill (1) reduces the amount of renewable

power suppliers must obtain, (2) modifies what counts as renewable resources and where it can be produced, and (3) extends the modified RPS to apply to utilities in the service they provide to customers who do not choose suppliers. The bill extends to utilities other environmental provisions that currently apply to suppliers.

The bill eliminates certain supplier licensing requirements and makes others a requirement for maintaining, rather than obtaining, a license. It requires aggregators to be registered rather than licensed.

The bill requires utilities to provide DPUC with information regarding the economic and environmental characteristics of the power they obtain to provide default and backup service. It provides for several other consumer information and education programs, including one to provide consumers information regarding suppliers, and a restart of DPUC's education program.

It expands the systems benefits charge on electric bills to (1) cover costs associated with workers at nuclear power plants in the state dislocated as a result of the state's restructuring law, (2) provide for assistance to surviving spouses of dislocated utility workers, and (3) cover a broader range of educational costs. It modifies the approval process for utility conservation plans and ways consumers can authorize a utility to release information about them to a supplier. It requires DPUC to conduct a study on the status fo competition in the electric market and to adopt implementing regulations and standards for interconnecting generation facilities with the transmission grid.

The bill allows (1) DPUC to issue a request for proposals if it determines that new facilities need to be built to ensure the provision of safe and adequate electric or natural gas service and (2) the costs of these facilities to be recovered in utility rates.

EFFECTIVE DATE: July 1, 2003, except for (1) the provisions on requests for proposals, the DPUC study, and interconnection standards which are effective upon passage and (2) the provisions on the systems benefits charge, which are effective January 1, 2004.

STANDARD OFFER SERVICE (2004 TO 2006) (SECTION 4(B))

Under current law, utilities must provide standard offer service to customers who do not choose a supplier. (Currently, fewer than 2% of

customers have done so.) They can charge no more than their December 31, 1996 rates for this service, less 10%. This requirement ends January 1, 2004.

The bill requires the utilities to provide a "transitional standard offer" service from January 1, 2004 through January 1, 2006 at a rate not exceeding the utilities' 1996 rates. The rate cap does not apply to utility customers that received service under a special contract or flexible rate tariff as of July 1, 2003. The transitional standard offer tariffs filed with DPUC must indicate this fact.

The bill requires DPUC to set the transitional standard offer rate using the same hearing process it had to follow in setting the standard offer rate. It allows, and in some cases requires, DPUC to adjust the rate under the same circumstances as apply under current law with regard to standard offer service. For example, DPUC must adjust the rate to reflect changes in state and federal tax laws. It may approve a rate adjustment for such things as changes in accounting standards or if the utility incurs extraordinary and unanticipated expenses. The energy adjustment clause applies to this service. This mechanism adjusts utility rates to reflect changes in their costs of fuel and purchased power, among other things.

As is the case with standard offer service, utilities can provide transitional standard offer service from their own generation affiliates, so long as they are licensed as suppliers. (Connecticut Light & Power has one such affiliate, Select Energy; United Illuminating has no generation affiliate.)

SERVICE STARTING IN 2006 FOR CUSTOMERS WHO DO NOT CHOOSE A SUPPLIER (SECTION 4(C))

Default Service

Under current law, utilities must provide default service, starting January 1, 2004, to customers who do not choose a supplier or are unable to maintain service with a supplier. The utilities must obtain power for default service through a competitive bidding process. A utility's generation affiliate can provide this power if it is the lowest qualified bidder and is licensed by DPUC as a supplier. DPUC must adopt regulations on how utilities obtain this power.

The bill eliminates these requirements. Instead, it requires utilities, starting January 1, 2006, to provide service to customers who do not arrange for, or are not receiving service from, a supplier. The bill requires the utilities to provide "standard service" to customers whose maximum demand is less than 350 kilowatts or who do not use a demand meter. This category includes all residential customers and small and medium size business customers. The utilities must provide "last resort" service to larger customers. For both types of service, the utility is entitled to recover its actual net costs of procuring power and providing service, so long as it mitigates its costs for customers it is no longer serving.

Small- and Medium-Sized Customers (Standard Service)

The bill requires DPUC to set the price for standard service by October 1, 2005 and periodically thereafter, but not more than once per calendar quarter. The utilities must procure power for this service under a DPUC-approved plan designed to reduce price volatility. The plan must provide for a portfolio of power contracts that is sufficient to meet the projected demand for the service. The portfolio must be assembled in a way that (1) invites competition; (2) guards against favoritism, improvidence, extravagance, fraud, and corruption; and (3) secures a reliable supply of power while avoiding unusual, anomalous, or excessive pricing.

The plan must require that the procured power contracts overlap over time and be obtained in a way that is likely to produce just, reasonable, and reasonably stable rates. The contracts must be for a fixed period of time, normally for at least six months. However, the utility can procure shorter contracts under conditions DPUC prescribes to ensure (1) the lowest rates possible for customers, (2) reliable service under extraordinary circumstances, and (3) the prudent management of the contract portfolio.

A utility can accept a bid from its generation affiliates if (1) the affiliate submits its bid on the business day before the first day that other suppliers can submit their bids and (2) the utility and its affiliate are in compliance with the existing code of conduct that regulates interactions between them.

DPUC, in consultation with the Office of Consumer Counsel, must retain a third party with expertise in energy procurement to oversee

the initial development of the request for proposals and the utility's bidding process. The costs of retaining the third party must be included in the generation component of the standard service rate.

Each bidder must submit its bid to the utility and third party, who must jointly review the bids and submit a joint recommendation as to the recommended bidder to DPUC. Within 15 business days, DPUC can reject the recommendation, in which case the utility must rebid the service.

In subsequent rounds of bidding, if a utility's generation affiliate wishes to bid, it must retain a third party with expertise in energy procurement to negotiate the contract with the utility.

Large Customers (Last Resort Service) (Section 4(e))

Starting January 1, 2006, the utilities must provide last resort service to large customers, other than those on special contracts or flexible tariffs. The utility must procure power for this service, and DPUC must set its price that reflects the full cost of providing power on a monthly basis.

PROCUREMENT FEE (SECTION 4(J))

The bill entitles the utilities, in addition to their administrative costs, to receive a fee of 0.05 cents per kilowatt-hour for providing transitional standard offer service and standard service.

The bill also allows the utility to receive an additional fee if it is able to procure power for these services at a cost less than the regional average cost of power. DPUC must determine an appropriate mechanism to establish an incentive plan for procuring long-term contracts for these services. It must do so in a contested case, i.e., a quasi-judicial proceeding in which the Office of Consumer Counsel may participate as a party. The incentive plan must be based on a comparison of the average price of the procured power with the regional average price for power, adjusted for variable DPUC considers appropriate, such as locational price differences. (Under Federal Energy Regulatory Commission regulations, the wholesale price of power within New England can vary by location, reflecting differing levels of transmission congestion among other things.) If the actual average contract price paid by the utility is less than the actual regional contract price, DPUC must divide the difference equally

between ratepayers and the utility. DPUC may retain a third party with expertise in energy procurement or contracting to help it develop the incentive plan.

In addition, when a utility procures short-term contracts for the two services at a price that is lower than the regional average, DPUC must split the difference equally between the utility and its ratepayers.

The maximum total fee under the above provisions is 0.25 cents per kilowatt-hour. The fee does not count towards determining whether a utility's rates are just and reasonable under the laws governing how DPUC sets rates. Among other things, these laws require DPUC to set the maximum return a utility can earn on its investments and require the utility to share earnings that exceed this maximum between the company and its ratepayers.

ALTERNATIVES TO TRANSITIONAL STANDARD OFFER AND STANDARD SERVICE (SECTION 4(D))

Under the bill, DPUC can require a utility to offer, through a third party, (1) an alternative to transitional standard offer service before January 1, 2006 and (2) an alternative to standard service thereafter. The third party can be a supplier or other entity. The alternative can include an option that exceeds the RPS or that uses strategies or technologies to reduce the overall consumption of electricity. The alternative is not subject to the bill's rate cap.

DPUC must develop the alternative in a contested case. The utility, under DPUC supervision, must then conduct a bidding process to solicit persons to develop the alternative. DPUC must determine the terms and conditions of the alternative, including at least the minimum percentage of Class I and Class II renewable power (see below). DPUC can reject some or all of the bids the utility receives.

DPUC must require the person who will offer the alternative to enter into a contract or other arrangement with the utility to ensure that the contracts resulting from the bidding process are fulfilled. The person is also subject to DPUC's orders and its power to impose civil penalties on entities that disobey them. If the person is a supplier, DPUC can suspend or revoke its license or bar it from accepting new customers, following a contested case hearing.

RENEWABLE PORTFOLIO STANDARD

Definition of Class I Renewable Resources (Sections 1 and 2)

The law requires suppliers to get part of their power from Class I resources such as wind and solar power and to obtain an additional amount of power from these resources or Class II resources such as hydropower and biomass.

The bill expands the definition of Class I renewables to include ocean thermal power, wave or tidal power, low-emission advanced renewable energy conversion technologies, and distributed generation. The latter generates electricity on a customer's premises using technologies such as fuel cells, photovoltaic systems, and small wind turbines. The bill also adds run-of-the-river hydropower with a capacity of up to five megawatts that begins operation on or after July 1, 2003, so long as it does not cause an appreciable change in the river's flow. The bill expands the biomass facilities that count as Class I. By law, biomass facilities count as Class I if they went into operation on or after July 1, 1998 and meet certain other criteria. The bill additionally counts the energy produced at older plants, if their nitrogen oxides emissions are equal to or less than .075 pounds per million British Thermal Units (mmBTU) in the previous calendar quarter.

The bill limits the hydropower resources that count as Class II to those that went into operation before July 1, 2003, but that otherwise meet the criteria of Class I. Under current law, all hydropower resources are considered Class II as long as they meet U.S. or Canadian regulatory standards. The bill also limits the biomass resources that count as Class II to facilities emitting up to .15 pounds of nitrogen oxides per mmBTU. Under current law, any biomass resources that do not count as Class I count as Class II.

Modified RPS Schedule (Section 7(a))

As displayed in Table 1, the bill reduces, as of July 2003, the total amount of renewable power suppliers must obtain for their service, but increases the amount of Class I power they must obtain starting in 2008.

Table 1: Changes in Renewable Portfolio Standard

Month and Year	Current Class I/II Standard (percent)	Bill's Class I/II Standard (percent)	Current percent that must be Class I	Bill's percent that must be Class I
7/02	6.5	N.A.	1	N.A.
7/03	7	6.5	1.5	0. 5
1/04	7	6	1.5	0.5
7/04	8	6	2	0. 5
1/05	8	4	2	1
7/05	8. 5	4	2. 5	1
1/06	8.5	5	2.5	2
7/06	9	5	3	2
1/07	9	6.5	3	3.5
7/07	10	6. 5	4	3. 5
1/08	10	8	4	5
7/08	11	8	5	5
1/09	11	9	5	6
7/09	13	9	6	6
1/10	13	10	6	7

Where Renewables Can Come From (Section 7(a))

Under current DPUC regulations, renewable power that is generated in New England or is sold into the New England market counts towards the RPS.

The bill specifies that a utility or supplier can meet its RPS requirements by buying renewable energy from New England, New York, and, if they have RPS requirements similar to Connecticut, Delaware, Maryland, New Jersey, and Pennsylvania.

By law, suppliers can meet their RPS requirements by participating in a DPUC-approved trading program. The bill extends this provision to utilities and specifies that the trading program must operate within the above jurisdictions.

Extension of RPS to Utilities (Section 4(I))

The bill subjects utilities to the revised RPS schedule as of January 1, 2004, based their total output.

The bill requires each utility to file with DPUC by July 1 in 2005, 2006, and 2007, one or more long-term contracts comprised of at least 0.25% of its Class I requirements for the following year. Starting January 1, 2006, the utilities can recover in rates the costs of the contracts and the related administrative costs if (1) the contracts are for enough time to finance the renewable energy projects that began on or after July 1, 2003, but at least 15 years and (2) the contracts are with Class I projects that were funded by Connecticut's Renewable Energy Investment Fund. The power obtained under these contracts counts towards the utilities' Class I RPS requirements. DPUC must reopen the utility's last rate case to include these costs in the utility's rates.

Penalties for Noncompliance with the RPS (Sections 4(I) and 7(k))

The bill allows a supplier or utility to make up a deficiency in its generation service portfolio (apparently the RPS is intended) within the first three months of a calendar year, or otherwise as specified under New England Power Pool rules. But the utility or supplier cannot double count this amount.

Under current law, compliance with the RPS is a condition of a supplier's licensure. If a supplier fails to comply, DPUC can impose a civil penalty of up to \$10,000 per offense, with each day's violation a separate offense. DPUC can also suspend or revoke a supplier's license or bar it from accepting new customers.

Under the bill, DPUC must require a utility or supplier that does not meet the RPS to pay 5.5 cents per kilowatt-hour for the shortfall. DPUC must transfer the payments to the Renewable Energy Investment Fund for the development of Class I resources.

If DPUC determines that renewable resources are available at a price lower than the penalty, a utility cannot recover the penalty from ratepayers. If the utility pays more than 5.5 cents per kilowatt-hour for its renewable power, the excess cannot be recovered from ratepayers.

Net Metering (Section 2)

By law, suppliers must provide a credit to their residential customers who generate electricity from a class I renewable resource or hydropower. In effect, the law requires the suppliers to run a

customer's electric meter backwards for the power he produces using these resources. The bill extends this requirement to utilities in their provision of transitional standard offer, standard, and backup services.

Under current law, such net metered customers must pay two charges based on the power they consume, without deducting any electricity they produce. These charges are used to pay for public policy costs and the utility's stranded costs. The bill exempts from this provision to customers who generate electricity from a unit that has a capacity of up to 10 kilowatts, which is the amount of power used by 100 100-watt light bulbs.

SUPPLIER LICENSURE

Scope of Licensure (Sections 6(a) and (c))

Under current law, suppliers (including aggregators which serve as middlemen between other suppliers and retail customers) must obtain a license from DPUC. The bill appears to require municipalities and regional water authorities to be licensed if they serve retail customers, even if they do not use the utilities' transmission or distribution facilities. As described below, the bill requires aggregators to register with DPUC, rather than obtaining a license. The bill explicitly requires the municipalities, regional water authorities, Connecticut Resources Recovery Authority to meet the licensing conditions that apply to other entities.

By law, utilities do not have to be licensed to provide standard offer service or, before January 1, 2004, back-up service. The bill extends this exemption to transitional standard offer service and extends the licensure deadline to January 1, 2006. By implication, the bill requires utilities to be licensed to provide standard and last resort service.

Conditions for Obtaining a License (Section 6(c))

The bill eliminates a requirement that a supplier, to obtain a license, demonstrate to DPUC that (1) it has the capacity, as specified by the independent system operation (ISO), the entity that administers the New England wholesale market, to adequately serve all of its customers (2) its generation facilities in North America comply with Department of Environmental Protection (DEP) regulations; and (3) its Connecticut generation facilities comply with Connecticut Siting Council law as well as state environmental laws and regulations.

Applying for a License (Sections 6(d) and (f))

Under current law, a license applicant must disclose to DPUC whether it is currently under investigation for violating a consumer protection law in Connecticut or another state. The bill extends this duty by requiring the applicant to disclose whether (1) it has ever been investigated for such violations and (2) its corporate affiliates or officers have been or are being investigated.

Under current law, DPUC must provide notice of the application and conduct its review as a contested case. Among other things, this means that the Office of Consumer Counsel can participate as a party in the case. The bill instead only requires DPUC to hold a hearing on the application at the request of an interested party and does not require that it be a contested case.

Conditions of Maintaining a License (Section 6(g))

The bill makes certain conditions of licensure now apply only to continued licensure and adds to the conditions.

The bill requires suppliers to meet certain requirements in order to maintain, rather than obtain, a license. These are:

- 1. meeting all applicable licensure requirement of the Federal Energy Regulatory Commission (this requirement also applies to all of the entities from which the supplier buys power from by contract), and
- 2. acknowledging that it is subject to various state taxes and will pay all of these taxes.

It also makes meeting the RPS standard a condition of a continued licensure.

Under current law, to obtain a license, an applicant must demonstrate to DPUC that it is registered with, or certified by, the ISO, or that it has contracts with entities that are registered or certified. The bill instead requires that the supplier, as a condition of maintaining its license, be a member of the New England Power Pool or its successor, and has contracts with one or more entities that are members

Similarly, each generating facility operated by the supplier or under long-term contract to it must meet state environmental laws (including those dealing with the Connecticut Siting Council) in order for the supplier to maintain, rather than obtain, its license

AGGREGATOR REGISTRATION (SECTIONS 6(B), (K), AND (L))

By law, aggregators are entities that group customers together to negotiate their purchase of electricity from a supplier. The aggregator acts as a middleman and may not buy or resell the electricity. Customers must contract directly with the supplier.

The bill requires aggregators to register with DPUC rather than obtain a supplier's license. (Municipal aggregators are already subject to registration rather than licensure.) It reduces the amount of information aggregators must provide to DPUC when they apply and exempts them from certain requirements in order to remain in operation.

Application Process

Under the bill, an aggregator need no longer include the following in its application to DPUC: (1) a copy of its standard service contract, (2) an attestation that it is subject to various taxes, as applicable, and that it will pay them, and (3) a scope of service plan that describes where it plans to operate, among other things.

Under current law, a license application must include the address of its office in the state and information about its corporate structure. Under the bill, the registration must provide this information as applicable. (In effect, this eliminates the need for an aggregator to have an office in the state.) Under current law, the supplier's application must include its toll-free number. Under the bill, an aggregator can list an in-state number instead. The bill requires DPUC to set the fee for a registration; it already must do so for licensure.

The bill requires DPUC to notify the applicant within 30 days of receiving the application whether it is complete. DPUC must grant or deny the application within 90 days of receiving all of the required information. It must hold a hearing on the application at the request of any interested party.

Maintaining a Registration

The bill eliminates a requirement that an aggregator demonstrate to DPUC that it has the technical, managerial, and financial capability to provide generation services. It also eliminates the requirement that the aggregator maintain a bond or other form of financial security with DPUC.

The bill requires an aggregator to update its application information as necessary. It eliminates requirements that it (1) annually update information that DPUC considers necessary and (2) notify DPUC at least 10 days before (a) changing its corporate structure or scope of service or (b) making other changes DPUC considers relevant.

CONSUMER INFORMATION AND EDUCATION (SECTION 5)

By law, suppliers must provide information regarding the economic and environmental characteristics of their services to DPUC, which must maintain the information and provide it to consumers on request. The bill extends these requirements to utilities in their provision of backup and standard service. The information includes the company's rates and charges; the terms and conditions of its contract; the proportion of its power that comes from nuclear, fossil fuel, and renewable resources; emissions of various pollutants from its power plants; and records of customer complaints and their disposition.

The bill requires DPUC, in consultation with the Office of Consumer Counsel, to establish a program for disseminating information about suppliers. The program must require utilities to distribute this information to (1) any new utility customer and (2) their existing customers on January 1, 2004, and every six months thereafter. DPUC must develop the information, which must include: (1) each supplier's name, address, and internet address; (2)the state where it is based; (3) whether it offers service to residential, commercial, or industrial customers; and (4) whether it exceeds the RPS standards. DPUC must include price information to the extent it determines feasible. DPUC must post the information on a conspicuous part of its own Website and provide links to each supplier's Website. DPUC must update the information at least quarterly.

DPUC must develop a plan, in consultation with the Office of Consumer Counsel, by October 1, 2003 to restart its electric restructuring education program by October 1, 2004. It must submit

the plan to the Energy and Technology Committee.

DPUC STUDY ON COMPETITION (SECTION 19)

The bill requires DPUC to conduct a study on the state of competition in the retail electric market. It must examine factors associated with the development of a competitive market:

- 1. the number of suppliers serving the market and actively seeking new customers,
- 2. the percentage of each utility's customers receiving transitional standard offer service and service from a supplier,
- 3. the number of customers who have returned to standard offer or transitional standard offer service after having chosen a supplier, and
- 4. other factors DPUC considers relevant.

DPUC must conduct the study as a contested case. In its final decision, DPUC must make recommendations on (1) how to protect customers from excessive rate fluctuations and (2) the development of competition in the market. DPUC must submit its final decision to the Energy and Technology Committee by January 1, 2005.

MISCELLANEOUS PROVISIONS

Systems Benefits Charge (Section 8)

By law, all consumers pay a systems benefits charge to cover the costs of various social policies, including assistance for utility workers who were dislocated as a result of the restructuring legislation. The bill allows this charge to cover (1) such costs for workers who were employed at a nuclear power plant in the state, and (2) insurance benefits for the surviving spouse of a dislocated worker. By law, the dislocated-worker costs must have been incurred by a utility or its affiliate before January 1, 2008, in order to be recoverable. It also broaden the consumer education expenses that are recoverable by the charge.

Utility Conservation Programs (Section 9)

By law, utilities must develop conservation plans, which are subject to review by the Energy Conservation Management Board and approval by DPUC. The bill requires that each program contained in a plan be approved or denied by the utility and the board before it is submitted to DPUC. By law, the utilities' conservation programs must be cost-effective. The bill requires that cost-effectiveness testing use available information from real-time monitoring systems to accurately verify energy use. It expands the costs recoverable from the conservation charge on electric bills to include such systems.

Release Of Customer Information (Sections 12 and 13)

The bill broadens the ways in which a consumer can authorize a utility to release information about him to a supplier. Under current law, the consumer must sign a release. The bill alternatively permits him to allow this by consenting electronically or by having an independent third party verify the authorization.

Renewable Energy Investment Fund (Sections 10 and 11)

By law, Connecticut Innovations Incorporated (CII) must administer the Renewable Energy Investment Fund, which is funded by a charge on electric bills. The bill expands the types of projects CII can invest in to include hydrogen production and conversion technologies. By law, law, CII must establish an advisory committee for the fund. The bill requires that a copy of the committee's annual report on the fund go to DPUC and the Office of Consumer Counsel.

Back-up Service (Section 4(f))

By law, utilities must provide backup service to customers who choose a supplier, but whose supplier fails them. The bill extends, from December 31, 2003, to December 31, 2005, the last date a utility can use its generation affiliate to provide power for this service, rather than bidding it out.

DPUC Regulations (Sections 7 and 15)

The bill requires DPUC to adopt regulations on abusive switching practices by suppliers. It eliminates a requirement that DPUC adopt regulations on standards for bidding out default and backup service. It requires, rather than allows, DPUC to adopt regulations regarding the RPS.

Interconnection Standards (Section 18)

The bill requires DPUC to start a proceeding to examine the standardization of interconnection protocols for engineering methods and rates. Among other things, such protocols establish technical requirements for small power generators who wish to connect to the transmission grid. If the Institute of Electrical and Electronic Engineers has adopted such protocols, DPUC must adopt them.

Preamble to Electric Restructuring Law (Section 20)

The bill amends the preamble to the electric restructuring law to include a legislative finding that it is in the state's interest for electric companies to have the financial resources to efficiently, safely, and reliably carry out their obligations on a timely basis. The obligations include (1) making the necessary investments and maintenance expenditures to improve and modernize its distribution facilities; (2) maintaining a high level of maintenance reliability; and (3) training, maintaining and when necessary replacing a highly skilled and reasonably compensated workforce.

REQUEST FOR PROPOSALS TO BUILD NEW FACILITIES (SECTION 17)

Under the bill, DPUC can determine that the provision of safe or adequate electric or natural gas service requires additional facilities or property. Upon making this determination, DPUC can develop and publish a request for proposals (RFP), subject to the terms and conditions it determines will best serve the public interests. DPUC must develop guidelines for conducting the RFP process that are designed to ensure fairness and full participation of all qualified responders. A utility can respond to the RFP, so long as DPUC considers its proposal in a way that neither advantages nor disadvantages it when compared to other responders.

Generally, DPUC must consider all proposals in a contested case. It may negotiate for terms and conditions necessary to conclude a transaction with one or more responders after a notice to all of them. A decision to enter into a transaction is a final decision under the Uniform Administrative Procedures Act, and is thus appealable to the courts.

If DPUC determines that an emergency exists that immediately threatens the provision of safe or adequate electric or natural gas service it can establish an abbreviated process to remedy the situation. DPUC's determination must be in writing and specify its rationale for taking this step. The abbreviated process must consider safeguards to protect due process and ensure fairness. The remedy cannot extend more than 60 days. If DPUC determines that the remedy is needed for a longer period, it must follow the RFP process.

Under either scenario, DPUC's determination requires the vote of four of its five commissioners. A utility may recover its costs in providing services under these provisions in a rate case. These provisions do not relieve an electric or gas utility from its responsibility to maintain the reliability of its systems. Nor do they allow an electric utility to own or operate a power plant.

BACKGROUND

Related Bill

sHB 6510, favorably reported by the Energy and Technology and Environment committees, is identical to this bill.

COMMITTEE ACTION

Energy and Technology Committee

Joint Favorable Substitute Change of Reference Yea 15 Nay 1

Environment Committee

Joint Favorable Report Yea <u>27</u> Nay <u>0</u>